



STOP RAPE NOW

UN ACTION AGAINST SEXUAL VIOLENCE IN CONFLICT

UN Action Steering Committee Meeting, 3 Nov 2009

Implications of Security Council Resolution 1888 for the UN Action network



UN Action is a "critical joint UN system-wide initiative to guide advocacy, knowledge-building, resource mobilization, and joint programming around sexual violence in conflict".

- Secretary-General's Policy Committee, June 2007.





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SCR 1888 on *Women and Peace and Security*:

- Unanimously adopted: 30 Sept 2009
- US-led: presided over by US Secretary of State
- 68 co-sponsors: US sought-out additional African sponsors
- Action-oriented follow-up to SCR 1820 which recognized links between sexual violence and sustainable peace and security
- Builds on 1820+1 Open Debate (7 Aug 2009), which considered recommendations of SG's report (S/2009/362)





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What does SCR 1888 add to SCR 1820?

SCR 1820

- First SCR to recognise sexual violence as a self-standing security issue, linked with reconciliation and durable peace
- Exclusion of sexual violence crimes from amnesty provisions [OP 4]
- Specific training of troops on categorical prohibition of sexual violence [OP 3; 6; 7]
- Sexual violence relevant to country-specific sanctions regimes [OP 5]
- Global report due 30 June 2009 [OP 15]
- Peacebuilding Commission to advise on ways to address sexual violence [OP11]
- Debunking myths that fuel sexual violence [OP 3]
- Welcomes coordination efforts of UN Action Against Sexual Violence in Conflict [pp xiv]

SCR 1888

- Mandates tools for coherently addressing conflict-related sexual violence
- Team of rapidly-deployable experts to bolster justice/ROL response [OP 8]
- Women Protection Advisors, as needed [OP 12]
- Better data to inform deliberations of sanctions committees; sexual violence relevant to designation criteria; improved reporting mechanisms [OP 10; 24; 26]
- Annual reports [OP 27]
- PBC to promote inclusive gender-based approaches; encourage parties to reduce sexual violence [OP 18]
- Traditional/religious leaders to sensitize communities [OP 15]
- Provides dedicated leadership to strengthen UN Action by calling for the appointment of an SRSR [OP 4]



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Key Elements of SCR 1888

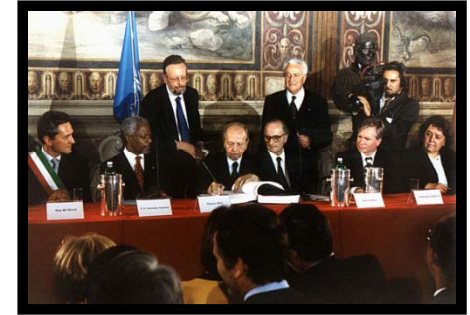
1. SRSO [OP 4]:

- **Mandate/ Title:** SRSO for sexual violence in armed conflict: High-level driver to provide coherent and strategic leadership; strengthen coordination, advocacy, cooperation. Support base: SC not GA mandated.
 - **Relationship with prospective composite gender entity:** Provisional mandate - review after 2 years [OP 28].
 - **Relationship with UN Action network:** *Sui generis* structure with network as host: UN Action and "other relevant parts" of UN to "support work" of the SRSO [OP 5].
- **Next Steps:** SG's Office to make appointment.



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Key Elements of SCR 1888

2. Team of Experts [OP 8]:

- **Mandate:** Work with governments to strengthen national justice and security sectors weakened by armed conflict; explore range of judicial options; gap analysis; support implementation of 1820 working with UN Mission, UNCT and SRSG.
- **Expertise:** Multi-disciplinary (ROL work with civilian/military leaders); rapid-deployment capability.
- **Context:** Situations where sexual violence is occurring with impunity.
- **Next Steps:** UNDP and OHCHR to set up Working Group within UNA to develop proposals supported by DPKO and other interested entities.



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Key Elements of SCR 1888

3. Women Protection Advisers (WPAs) [OP 12; cf OP 7 SCR 1889]:

- **Mandate:** Protection of women/children from sexual violence [OP 12]; technical assistance and improved coordination [OP 7, SCR 1889].
 - **Expertise:** Drawn from gender advisers and human rights protection units in missions.
 - **Context:** To be systematically assessed as part of mission planning (IMPP); where high-prevalence of sexual violence meets fractured justice system/ impunity - e.g. UNMIT, 16 Oct 2009.
- **Next Steps:** DPKO to develop guidance.



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Key Elements of SCR 1888

4. Improved data-collection [OP 24; 26]:

- SG to ensure systematic reporting on trends, emerging patterns of attack, early warning indicators; SRSGs, ERC, HCHR, SR VAW, UNA Chair(s) to brief Council [OP 24].
- SG to report within 3 months on proposals for improved monitoring and reporting, to provide information on gaps in UN response [OP 26].
- Links with “list of shame” 1612 (2005)/1882 (2009) MRM [preamble]; CAAC broader as 1820/1888 limited to situations on the agenda of the Council [OP 1; 27(c)].
- Include designation criteria pertaining to sexual violence when adopting/renewing targeted sanctions – UN to share information with sanctions committees [OP 10].
- **Next Steps:** WHO leading group to develop tools to report on trends; UNICEF leading group to develop proposals to better monitor and report on the UN’s response.



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Key Elements of SCR 1888

5. Regular reporting cycle [OP 27]:

- SG to submit annual reports on implementation of 1820 [OP 27].
 - Next report due Sept 2010 on implementation of 1820/1888 to include:
 - Plan on timely/ethical information collection;
 - Updates on country-level efforts to work with RC/HC, UNCT, SRSG, ToE;
 - Information on parties to armed conflict credibly suspected of patterns of sexual violence.
 - Resolutions to establish/renew peacekeeping mandates to contain provisions on sexual violence with corresponding reporting requirements [OP 11].
- **Next Steps:** SG to nominate lead drafter of 2010 report.



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Key Elements of SCR 1888

6. Peace/ mediation processes:

- Preamble notes lack of mediators and ceasefire monitors with proper training to deal with sexual violence from the outset of peace processes.

Two-fold recommendation – does not presuppose that one implies the other:

- Urges measures to increase representation of women in mediation/peacebuilding [OP 16].
 - Urges inclusion of sexual violence in peace negotiation agendas [OP 17].
- **Next Steps:** DPA and UNIFEM developing guidance for mediators building on the outcome of the Colloquium on Conflict-related Sexual Violence in Peace Negotiations (June 2009).



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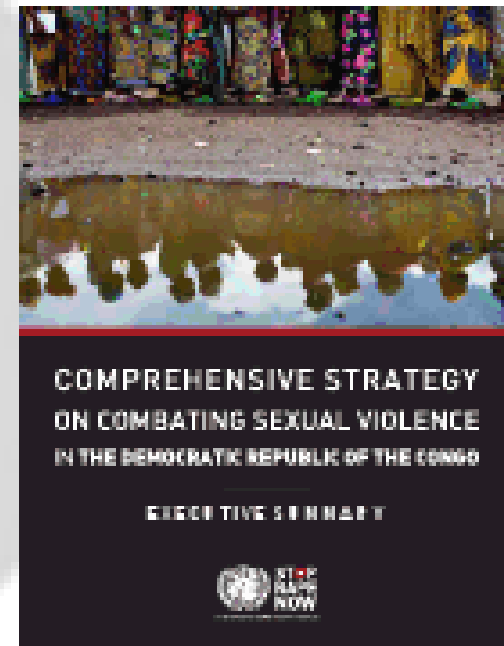
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Key Elements of SCR 1888

7. Development of Comprehensive Strategies:

- Special Representatives and ERC, with strategic and technical support from UN Action, to develop joint Government – UN Comprehensive Strategies to Combat Sexual Violence [OP 23].
- Amplified by country-specific mandates: Cote d'Ivoire (SCR 1880, OP 16); Sudan (SCR 1881, OP 14).
- **Next Steps:** proactive offer of strategic support from UNA to SRSBs and RC/HC, e.g. UNA Mission to Chad.





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Key Elements of SCR 1888

8. Service-delivery:

- Encourages States, with support of international community, to increase, legal assistance and socio-economic access to health care, psychosocial support reintegration [OP 13].
- Reaffirms call in 1820 to strengthen judicial and health-care services [OP 13].
- SCR 1889 (5 Oct 2009) “access to basic services, in particular health services, including sexual and reproductive health and reproductive rights and mental health” [OP 10] – first SC Res to mention “reproductive rights”.



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Notable omissions:

- Financing – not specified for SRSG; Team of Experts – recommended to use existing human resources within the UN system and voluntary contributions
- Mechanism for Council to monitor/measure its own progress – cf OP 14; 1889
- ICC – no explicit mention, but to be construed in light of preamble
- Relationship between Team of Experts and SRSG – cf OP 28

